



Report of: Service Director, Public Protection

Meeting of	Date	Agenda Item	Ward(s)
Licensing Sub-Committee	09 June 2016		Caledonian

Delete as appropriate		Non-exempt
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**Subject: PREMISES LICENCE VARIATION APPLICATION**  
**RE: CALEDONIAN SUPERMARKET, 288 CALEDONIAN ROAD, LONDON N1 1BA**

**1. Synopsis**

- 1.1 This is an application for the variation of a premise licence under the Licensing Act 2003.
- 1.2 The premises currently holds a licence allowing:
  - The provision off sales of alcohol Monday to Sunday from 08:00 until 23:00;
  - Opening hours Monday to Sunday from 08:00 until 23:00.
- 1.3 The variation application is to:
  - To increase the terminal hour for the off sales of alcohol until 00:00 Sunday to Wednesday and until 01:00 Thursday to Saturday;
  - To increase the opening hours for the premises until 00:00 Sunday to Wednesday and until 01:00 Thursday to Saturday.

## **2. Relevant Representations**

Licensing Authority	Yes
Metropolitan Police	Yes
Noise	No
Health and Safety	No
Trading Standards	No
Public Health	Yes
Safeguarding Children	No
London Fire Brigade	No
Local residents	Yes: Four local residents in support of the application
Other bodies	No:

## **3. Background**

### **3.1 Papers are attached as follows:-**

- Appendix 1: application form;
- Appendix 2: current premises licence;
- Appendix 3: representations;
- Appendix 4: suggested conditions and map of premises location.

### **3.2 The shop is located in the Kings Cross Cumulative Impact Policy area.**

## **4. Planning Implications**

**4.1** The Planning Department have confirmed that there is no planning history in connection with the ground floor commercial unit, but it appears to have been operating as retail within A1 use for many years and thereby the change of hours cannot be controlled by the planning department. The sale of alcohol off the premises is a retail activity and therefore there are no objections to this.

**4.2** The Planning Department further confirm there are currently no outstanding planning enforcement investigations in relation to this site.

## **5 Recommendations**

**5.1** To determine the application for a variation of the premises licence under Section 34 of the Licensing Act 2003.

- 5.2 If the Committee grants the application it should be subject to:
- i. conditions prepared by the Licensing Officer which are consistent with the Operating Schedule (see appendix 5)
  - ii. any conditions deemed appropriate by the Committee to promote the four licensing objectives.(see appendix 5)

**6 Conclusion and reasons for recommendations**

- 6.1 The Council is required to consider this application in the light of all relevant information, and if approval is given, it may attach such conditions as appropriate to promote the licensing objectives.

**Background papers:**

The Council's Statement of Licensing Policy  
Licensing Act 2003  
Secretary of States Guidance

**Final Report Clearance**

**Signed by**

  
Service Director – Public Protection

27.5.16  
Date

**Received by**

Head of Scrutiny and Democratic Services

Date

Report author: Licensing Service

Tel: 020 75027 3031

E-mail: [licensing@islington.gov.uk](mailto:licensing@islington.gov.uk)

WTK/160008434

## Application to vary a premises licence under the Licensing Act 2003

### PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form. If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary.

You may wish to keep a copy of the completed form for your records.

I Huseyin kul

(Insert name(s) of applicant)

being the premises licence holder, apply to vary a premises licence under section 34 of the Licensing Act 2003 for the premises described in Part 1 below

Premises licence number  
LN/13883-231115

### Part 1 – Premises Details

Postal address of premises or, if none, ordnance survey map reference or description

288 Caledonian Road

Post town	London	Postcode	NI 1BA
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Telephone number at premises (if any)

~~020 7123 4567~~

Non-domestic rateable value of premises

£12,500

### Part 2 – Applicant details

Daytime contact  
telephone number

~~020 7123 4567~~

E-mail address (optional)

~~h.kul@huseyinkul.co.uk~~

RECEIPT JWL/0000100.  
£190 21/3/16.

Current postal address if different from premises address			
Post town		Postcode	

### Part 3 - Variation

Please tick as appropriate

Do you want the proposed variation to have effect as soon as possible? **Yes**

If not, from what date do you want the variation to take effect?

N/A

<p><b>Please describe briefly the nature of the proposed variation (Please see guidance note 1)</b></p> <p>We would like to vary the trading hours and the license to sell of alcohol and request the variation as outlined below :</p> <p>Sunday - Wednesday : 08:00 - 00:00 Thursday - Saturday: 08:00 - 01:00</p>
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If your proposed variation would mean that 5,000 or more people are expected to attend the premises at any one time, please state the number expected to attend:

N/A

#### Part 4 Operating Schedule

Please complete those parts of the Operating Schedule below which would be subject to change if this application to vary is successful.

##### Provision of regulated entertainment

Please tick all that apply

- a) plays (if ticking yes, fill in box A)
- b) films (if ticking yes, fill in box B)
- c) indoor sporting events (if ticking yes, fill in box C)
- d) boxing or wrestling entertainment (if ticking yes, fill in box D)
- e) live music (if ticking yes, fill in box E)
- f) recorded music (if ticking yes, fill in box F)
- g) performances of dance (if ticking yes, fill in box G)
- h) anything of a similar description to that falling within (e), (f) or (g) (if ticking yes, fill in box H)

Provision of late night refreshment (if ticking yes, fill in box I)

Sale by retail of alcohol (if ticking yes, fill in box J)



In all cases complete boxes K, L and M

J

<b>Supply of alcohol</b> Standard days and timings (please read guidance note 6)			<b>Will the supply of alcohol be for consumption – please tick</b> (please read guidance note 7)	On the premises		
				Off the premises	x	
				Both		
Day	Start	Finish	<b>State any seasonal variations for the supply of alcohol</b> (please read guidance note 4)  N/A			
Mon	08:00	00:00				
Tue	08:00	00:00				
Wed	08:00	00:00				
Thur	08:00	01:00	<b>Non-standard timings. Where you intend to use the premises for the supply of alcohol at different times to those listed in the column on the left, please list</b> (please read guidance note 5)  N/A			
Fri	08:00	01:00				
Sat	08:00	01:00				
Sun	08:00	00:00				

K

<p><b>Please highlight any adult entertainment or services, activities, other entertainment or matters ancillary to the use of the premises that may give rise to concern in respect of children</b> (please read guidance note 8).</p> <p>N/A</p>
--

L

<b>Hours premises are open to the public</b> <b>Standard days and timings</b> <b>(please read guidance note 6)</b>			<b><u>State any seasonal variations</u> (please read guidance note 4)</b>  N/A
<b>Day</b>	<b>Start</b>	<b>Finish</b>	<b><u>Non standard timings. Where you intend the premises to be open to the public at different times from those listed in the column on the left, please list</u> (please read guidance note 5)</b>
Mon	08:00	00:00	
Tue	08:00	00:00	
Wed	08:00	00:00	
Thur	08:00	01:00	
Fri	08:00	01:00	
Sat	08:00	01:00	
Sun	08:00	00:00	

Please identify those conditions currently imposed on the licence which you believe could be removed as a consequence of the proposed variation you are seeking.



Please tick as appropriate

I have enclosed the premises licence Yes

I have enclosed the relevant part of the premises licence

If you have not ticked one of these boxes, please fill in reasons for not including the licence or part of it below

Reasons why I have not enclosed the premises licence or relevant part of premises licence.

N/A

## **M**

Describe any additional steps you intend to take to promote the four licensing objectives as a result of the proposed variation:

### **a) General – all four licensing objectives (b, c, d and e) (please read guidance note 9)**

We will work closely with relevant authorities including Police and Licensing team to ensure the Council's Licensing policy objectives are adhered to at all times. We will invest resources and time to prevent crime, ensure public safety, prevent public nuisance and harm to children at all times. We will also listen to feedback or concerns made by members of the public and if there are any issues raised we will make every effort to address those concerns. We value the community in which we trade and we will take appropriate responsibility for the wellbeing of our customers and local area.

### **b) The prevention of crime and disorder**

We have at least 3 members of staff during late hours to monitor and supervise customers and we will continue this practice if we are granted the proposed license variation. A staff member will be at the door ensuring there is no obstruction of the pavement and to monitor possible gathering of crowds and all binge drinkers. Furthermore customers will be monitored at all times via CCTV to prevent crime and disorder. We will refrain from selling alcohol to those who are evidently drunk or those who are known alcoholics and during all trading hours we will ensure that anyone that appears under 25 will be asked for ID when purchasing alcohol products.

### **c) Public safety**

We already have positive working relationship with our neighbors and will continue to collaborate to create a safe and pleasant high street. As mentioned previously we will work with customers and local community to maintain a safe high street for local community at all times.

### **d) The prevention of public nuisance**

The premise will have clear signs reminding customers to be considerate of neighbours and residents when leaving the premises at all times. We will also ask customers not to create crowds outside of the premise.

**e) The protection of children from harm**

The premise has clear signs highlighting to customers wanting to purchase alcohol products that they will be asked for ID if they look younger than 25. Furthermore we will be vigilant about the risk of older individuals purchasing alcohol or tobacco for children and young people and will refuse to serve those adults committing such crimes.

**Checklist:**

**Please tick to indicate agreement**

I have made or enclosed payment of the fee.

I have sent copies of this application and the plan to responsible authorities and others where applicable.

I understand that I must now advertise my application.


I have enclosed the premises licence or relevant part of it or explanation.

I understand that if I do not comply with the above requirements my application will be rejected.

**IT IS AN OFFENCE, LIABLE ON SUMMARY CONVICTION TO A FINE NOT EXCEEDING LEVEL 5 ON THE STANDARD SCALE, UNDER SECTION 158 OF THE LICENSING ACT 2003, TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION.**

**Part 5 – Signatures (please read guidance note 10)**

**Signature of applicant (the current premises licence holder) or applicant's solicitor or other duly authorised agent (please read guidance note 11). If signing on behalf of the applicant, please state in what capacity.**

Signature	
Date	18/03/2016
Capacity	Museyin Kul / Licence holder

**Where the premises licence is jointly held, signature of 2nd applicant (the current premises licence holder) or 2nd applicant's solicitor or other authorised agent (please read guidance note 12). If signing on behalf of the applicant, please state in what capacity.**

Signature	
Date	
Capacity	



ISLINGTON

**PREMISES LICENCE  
LICENSING ACT 2003**

<b>Premises licence number</b>	<b>LN/13883-231115</b>	<b>Date of original grant*</b>	<b>27 September 2012</b>
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*\*An annual fee associated with this licence is to be paid on the anniversary of the original grant date.*

<b>Postal address of premises, or if none, ordnance survey map reference or description</b> <b>CALEDONIAN SUPERMARKET &amp; OFF LICENCE</b> <b>288 CALEDONIAN ROAD</b>			
<b>Post town</b>	London	<b>Post code</b>	N1 1BA
<b>Telephone number</b>	7607 8126		

<b>Where the licence is time limited the dates</b> Not Applicable
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<b>Licensable activities authorised by the licence</b> <b>Ground Floor</b>
<ul style="list-style-type: none"> <li>The sale by retail of alcohol</li> </ul>

The times the licence authorises the carrying out of licensable activities			
<ul style="list-style-type: none"><li>The sale by retail of alcohol:</li></ul>			
Monday	08:00	to	23:00
Tuesday	08:00	to	23:00
Wednesday	08:00	to	23:00
Thursday	08:00	to	23:00
Friday	08:00	to	23:00
Saturday	08:00	to	23:00
Sunday	08:00	to	23:00

<b>The opening hours of the premises:</b>			
Monday	08:00	to	23:00
Tuesday	08:00	to	23:00
Wednesday	08:00	to	23:00
Thursday	08:00	to	23:00
Friday	08:00	to	23:00
Saturday	08:00	to	23:00
Sunday	08:00	to	23:00

<b>Where the licence authorises supplies of alcohol whether these are on and/or off supplies</b> Off sales
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**Name, (registered) address, telephone number and e-mail (where relevant) of holder of premises licence**

Huseyin Kul  
98 Hind House  
74 Hornsey Road  
London  
N7 7NB

**Registered number of holder, for example company number, charity number (where applicable)**

**Name, address and telephone number of designated premises supervisor where the premises licence authorises the supply of alcohol**

Huseyin Kul  
98 Hind House  
74 Hornsey Road  
London  
N7 7NB

**Personal licence number and issuing authority of personal licence held by designated premises supervisor where the premises licence authorises the supply of alcohol**

LN/15285 L B Islington

Islington Council  
Public Protection Division  
222 Upper Street  
London N1 1XR  
Tel: 020 7527 3031  
Email: [licensing@islington.gov.uk](mailto:licensing@islington.gov.uk)

\_\_\_\_\_  
Service Manager (Commercial)

\_\_\_\_\_  
Date of Issue

## **Annex 1 - Mandatory conditions**

1. No supply of alcohol may be made under the premises licence:
  - a) at a time when there is no designated premises supervisor in respect of the premises licence, or
  - b) at a time when the designated premises supervisor does not hold a personal licence or his personal licence is suspended.
2. Every supply of alcohol under the premises licence must be made or authorised by a person who holds a personal licence.

There are further 'Mandatory conditions' applicable to licences authorising the supply of alcohol. A full list of the current mandatory conditions is available from the licensing pages on Islington's web site, [www.islington.gov.uk](http://www.islington.gov.uk). This list is subject to change by order of the Secretary of State and licensees and other responsible persons are advised to ensure they are aware of the latest conditions.

## **Annex 2 - Conditions consistent with the Operating Schedule**

1. The restrictions on hours during which the sale of alcohol is authorised does not prohibit:
  - a) during the first 20 minutes after the above hours, the taking of the alcohol from the premises, unless the alcohol is supplied or taken in an open vessel;
  - b) the ordering of alcohol to be consumed off the premises, or the despatch by the vendor of alcohol so ordered;
  - c) the sale of alcohol to a trader or club for the purposes of the trade or club;
  - d) the sale or supply of alcohol to any canteen or mess, being a canteen in which the sale or supply of alcohol is carried out under the authority of the Secretary of State or an authorised mess of members of Her Majesty's naval military.
2. Alcohol shall not be sold in an open container or be consumed in the licensed premises
3. No alcoholic goods will ever be purchased or taken from persons calling to the shop.
4. No spirits shall be purchased in a resealed box.
5. The licensee will immediately report to Trading Standards any instance of a caller to the shop attempting to sell alcohol.
6. Invoices (or copies) for all alcoholic goods on the premises will be kept at the shop and made available to officers from the council, police or HMRC upon request.
7. A stock control system will be introduced, so that the licensee can quickly identify where and when alcoholic goods have been purchased.
8. An ultra-violet light will be available at the premises for the purpose of checking the UK Duty Stamp on spirits as soon as practical after they have been purchased.
9. If any spirits bought by the business have UK Duty Stamps that do not fluoresce under ultra-violet light, or are otherwise suspicious, the licensee shall identify the supplier to Islington Trading Standards and HMRC as soon as possible.
10. The licensee shall adopt 'Challenge 25', the Retail of Alcohol Standards Group's advice for off-licences.

11. The licensee shall ensure that staff are trained about age restricted products and ensure that they sign to confirm that they have understood the training, which should be regularly reinforced. The training shall include the assessment of age; making a challenge; acceptable proof of age; and recording refusals. The licensee shall keep records of training and instructions given to staff and make them available for inspection upon request by the licensing team, police or trading standards.
12. The licensee shall put arrangements in place to ensure that before serving alcohol to young persons, staff ask to see accredited proof of age: that is proof of age cards carrying the 'PASS' logo (and no others), a Passport, or UK Driving Licence bearing the photograph and date of birth of the bearer.
13. The licensee shall require staff to note any refusals to sell to young people in a refusals log. The refusals log shall be checked and signed monthly by the designated premises supervisor. The refusals log shall be made available for inspection upon request by the licensing team, police or trading standards.
14. CCTV shall be installed, operated and maintained in agreement with the Police. The system will enable frontal identification of every person entering the premises. The system shall record in real time and operate whilst the premises are open for licensable activities. The recordings shall be kept available for a minimum of 31 days. Recordings shall be made available to an Authorised Officer or a Police Officer (subject to the Data Protection Act 1998) within 24 hours of any request.
15. All instances of crime and disorder shall be reported to the police.
16. The holder of the premises licence shall subscribe to and participate fully in the local pub/club/shop watch scheme.
17. All exit routes shall be kept unobstructed, with non-slippery and even surfaces, free of trip hazards and clearly identified.
18. All exits doors shall be maintained easily operable without the use of a key, card, code or similar means.
19. Noise or vibration must not emanate from the premises so as to cause a nuisance to nearby properties.
20. Prominent, clear and legible notices must be displayed at all exits requesting the public to respect the needs of local residents and to leave the premises and the area quietly.

### **Annex 3 - Conditions attached after a hearing by the licensing authority**

### **Annex 4 – Plans**

Reference Number: Ref: WK/12135597, Date: July 2012



**Contact name (where not previously given) and address for correspondence associated with this application (please read guidance note 13)**

**Post town**

**Post code**

**Telephone number (if any)**

**If you would prefer us to correspond with you by e-mail, your e-mail address (optional)**

#### Notes for Guidance

This application cannot be used to vary the licence so as to extend the period for which the licence has effect or to vary substantially the premises to which it relates. If you wish to make that type of change to the premises licence, you should make a new premises licence application under section 17 of the Licensing Act 2003.

1. Describe the premises. For example the type of premises, its general situation and layout and any other information which could be relevant to the licensing objectives. Where your application includes off-supplies of alcohol and you intend to provide a place for consumption of these off-supplies, you must include a description of where the place will be and its proximity to the premises.
2. Where taking place in a building or other structure please tick as appropriate (indoors may include a tent).
3. For example state type of activity to be authorised, if not already stated, and give relevant further details, for example (but not exclusively) whether or not music will be amplified or unamplified.
4. For example (but not exclusively), where the activity will occur on additional days during the summer months.
5. For example (but not exclusively), where you wish the activity to go on longer on a particular day e.g. Christmas Eve.
6. Please give timings in 24 hour clock (e.g. 16:00) and only give details for the days of the week when you intend the premises to be used for the activity.
7. If you wish people to be able to consume alcohol on the premises, please tick 'on the premises'. If you wish people to be able to purchase alcohol to consume away from the premises, please tick 'off the premises'. If you wish people to be able to do both, please tick 'both'.
8. Please give information about anything intended to occur at the premises or ancillary to the use of the premises which may give rise to concern in respect of children regardless of whether you intend children to have access to the premises, for example (but not exclusively) nudity or semi-nudity, films for restricted age groups or the presence of gaming machines.
9. Please list here steps you will take to promote all four licensing objectives together.
10. The application form must be signed.
11. An applicant's agent (for example solicitor) may sign the form on their behalf provided that they have actual authority to do so.
12. Where there is more than one applicant, each of the applicants or their respective agents must sign the application form.
13. This is the address which we shall use to correspond with you about this application.



Your Premises License Variation Application  
Our Licensing/NL  
Date: 23/03/2016



Premises License Variation

# CALEDONIAN SUPERMARKET

288 CALEDONIAN RD  
LONDON  
N1 1BA

METROPOLITAN POLICE  
SERVICE  
Islington Police Licensing Team  
Islington Police Station  
2 Tolpuddle Street  
London  
N1 0YY

Telephone: 07799133204  
Email:  
Licensingpolice@islington.gov.uk

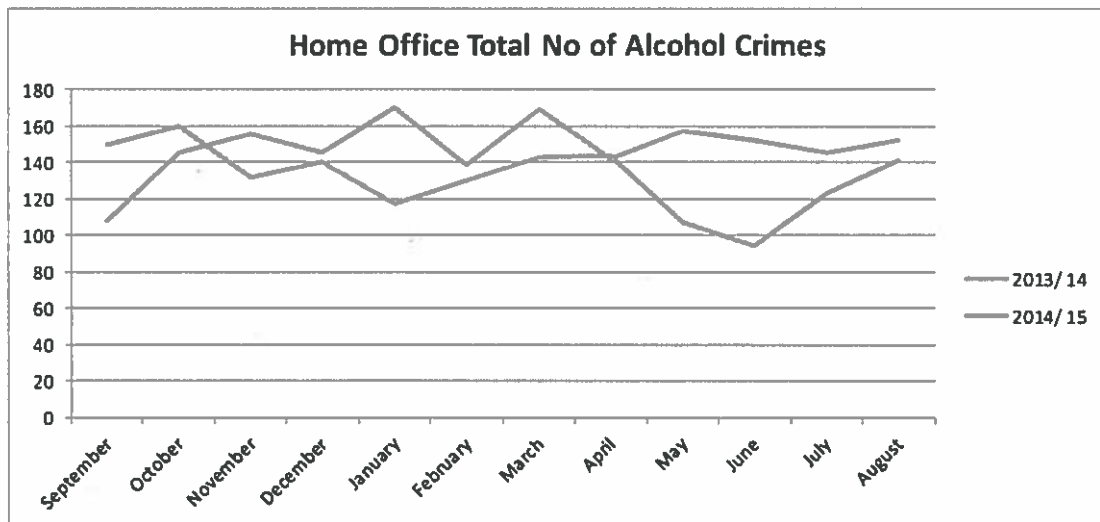
Date 23rd March 2016

Dear Sir

## Re: Premises License Variation Application: Caledonian Supermarket 288 Caledonian Rd N1 1BA

With reference to the above application, I am writing to inform you that the Metropolitan Police, as a Responsible Authority, will be objecting to this Premises License minor variation as it is our belief that if granted this application would undermine the Licensing Objective: The prevention of Crime & Disorder and the prevention of Public Nuisance

The venue falls within the Kings Cross Cumulative Impact Area where there are a large number of licensed premises. There are 23 License premises within a 250m radius of the venue, 11 of these are On Licenses premises, 5 are Late Night Refreshment venues and 7 are Off-Licenses. Of these 7 Off-Licenses 5 sell alcohol between 8am-11pm Mon-Sat, 10am-midnight Sunday. 1 sells alcohol between 9.30am-9pm Mon - Sat & 10am-6pm Sunday and 1 sells alcohol between 8am - 2am Mon-Sat and 8am-Midnight Sunday.



The above chart shows the total number of crimes in Islington categorised by the Home Office as alcohol crime from September 2013 to August 2015.

The total for September 2013 to August 2013 was 1,780. The total for September 2014 to August 2015 was 1,581. Therefore, there was an overall reduction in alcohol crime of 11% during September 2014 to August 2015 compared to the same period twelve months ago.

These figures show that alcohol related crime is on the decrease and we feel that the reason for this is the current licensing Policy in place and the partnership work the Responsible Authorities. The current licensing Policy and the Cumulative Impact Areas are all assisting in reducing this type of crime.

Hotspot mapping indicates that the main priority areas for these Alcohol related offences were:  
The night-time economy area covering

- Angel, Upper Street, Chapel Market and Essex Road
- Holloway Road/ Seven Sisters Junction and Seven Sisters Road
- Highbury Corner
- Caledonian Road

We do not believe that there is a need for this venue to sell alcohol until the times requested in the application, it not only falls within the Kings Cross Cumulative Impact Area but is also one of the identified hot spot areas for alcohol related crime within Islington.

It is for these reasons that we propose that this application is refused.

Should you wish to discuss the matter further please contact us on Mobile 07799133204 or via email, [Licensingpolice@islington.gov.uk](mailto:Licensingpolice@islington.gov.uk)

Islington Police Licensing Team  
Steven Harrington Pc 425NI  
Pete Conisbee Pc 575NI  
Ben Chadwick Pc 292NI

**Licensing Authority Representation: Licensing Act 2003****Application: Caledonian Supermarket & Off Licence, 288 Caledonian Road, N1 1BA**

I am submitting a representation on behalf of the Licensing Authority with respect to the variation application for the above premises.

The grounds for the representation are:

- Public nuisance
- Crime and disorder

**Licensing Policy Considerations***Licensing Policies 1 & 2**Licensing Policies 4 & 5**Licensing Policies 7 & 8**Licensing Policies 9**Location, cumulative impact and saturation**Off sales**Licensing Hours**Operating Schedules***Issues of Concern**

1. The premises are located within the Kings Cross Cumulative Impact policy area and whilst the applicant has proposed several new measures to mitigate against the impact of extended licensing hours. The Licensing Authority does not believe that these are sufficient to rebut the presumption of refusal as required by the policy
2. The premises is currently licenced to sell alcohol until 11pm, the variation applications seeks to extend the licencing hours beyond the framework hours in Licensing Policy 8.
3. The council continues to receive complaints from local residents about the impact of licensed businesses in the area, in particular antisocial behaviour associated with the consumption of alcohol.
4. Over the last 3 years, the Licensing Authority has worked with Responsible Authorities and the licenced trade to reduce alcohol related crime, disorder and antisocial behaviour through robust application of the licensing policy, targeted enforcement, late night levy funded street patrols and partnership working. Granting this application to increase the availability of late night alcohol will undermine these efforts.
5. It is my opinion that the proposed application will add to the cumulative impact.

**Recommendation**

This application is not consistent with the Licensing Policy and it is likely to add to the cumulative impact. It is recommended that the application is refused unless the applicant is able to demonstrate to the Licensing Committee why the extension of licensing hours will not add to the cumulative impact or otherwise impact adversely on the promotion of the licensing objectives

Janice Gibbons  
 Service Manager (Environmental Health)  
[Janice.gibbons@islington.gov.uk](mailto:Janice.gibbons@islington.gov.uk)  
 0207527 3212

7 April 2016

### Licensing Act 2003

**Representation from Islington Public Health department on behalf of health bodies providing services in Islington concerning 288 Caledonian Road, London N1 1BA**

I am submitting a representation against the application for a licence to permit the sale of alcohol outside framework hours from the above premises. This representation is on behalf of Islington's Public Health Department, which as a responsible authority.

The impact of alcohol is particularly great in Islington with some of the greatest levels of alcohol-related problems in London, including:

- The highest rate of alcohol-specific mortality of any London borough in 2012-14
- The highest rate of alcohol-related hospital admissions in London in 2012-14
- The second highest rate of alcohol-specific hospital admissions in London in 2012-14
- The third highest rate of claimants of incapacity benefit where the main medical reason for being a claimant is alcoholism compared in London in 2012-14

The premises are located on Caledonian Road, which is located in Caledonian ward. The location is within the Kings Cross Cumulative Impact Area described in Islington's Licensing Policy 2013-2017. The area already experiences significant alcohol-related harm, as described below.

The grounds for the representation are:

- Public safety
- Crime and disorder

The relevant policies in Islington's Licensing Policy

- Policy 2: Cumulative impact and saturation
- Policy 4: Shops selling alcohol
- Policy 8: Framework hours

I am concerned that if this application for extension of hours is granted, it will increase the availability of alcohol for consumption off premises. This could lead to an increase in public nuisance, crime and disorder and impact adversely on health of both those buying and consuming the alcohol but also the health of others who come in contact with them.

Extending the hours of trade for the licence of 288 Caledonian Road would add to the impact in an area which already has high density of licensed premises. At the time of writing this representation, there were 6 on-licenses and 8 off-licenses in the LSOA. This density of off-licenses accounts for 4.6 off-licenses per 1,000 residents – higher than the Islington average. The area already has sufficient premises to meet demand and extending the current supply of alcohol will be detrimental to the local residents in terms of noise and disturbance, anti-social behaviour and crime.

### Alcohol and health

Alcohol misuse imposes a major preventable burden to health and the effect of this in Islington is felt across all health services. There is a growing body of evidence that an increased number of alcohol outlets results in significant increases in both alcohol consumption and alcohol-related harm, including injury, violence and medical harm. Evidence from a number of countries indicates reducing alcohol outlet density can have an impact on reducing violence and problem drinking. There is also evidence that changes in hours or days of trading can have a significant impact on volume of alcohol consumed and rates of alcohol related problems.<sup>3,4,5,6,7</sup>

### Impact of alcohol on health in Islington

The impact of alcohol on health in Islington is particularly severe. Alcohol-specific hospital admissions are those which are wholly related to alcohol (e.g. alcoholic liver disease or alcohol overdose). Islington has the second highest rate in London for hospital admissions where alcohol is the specific cause of admission<sup>8</sup>. The rate is also significantly worse than England.

## **Harm from alcohol in the vicinity of 288 Caledonian Road, London N1 1BA**

### **Ambulance callouts**

The data on alcohol-related ambulance callouts reflect where the ambulance attended, not where the individual lives, and therefore includes people who live outside the borough but who come into Islington to work, socialise, etc. Alcohol related ambulance call-outs highlight the immediate harms of alcohol on health and thus the risk to physical safety that alcohol causes. The London Ambulance Service records the callout at Lower Super Output Area (LSOA) level, a geographical area in which an average 1,500 residents live. The LSOA in which 288 Caledonian Road is located experienced 20 alcohol-related ambulance callouts in 2014/15, 36% of these occurred between 2300hrs and 0500hrs.

The proportion of all ambulance callouts that are alcohol related in this LSOA is significantly higher compared to the borough average. The Caledonian ward is ranked 34<sup>th</sup> highest in this respect out of 118 LSOAs within the borough of Islington.

An alcohol-related ambulance call-out is an indicator that public safety has been compromised by alcohol and many are related to crime and disorder. Local analysis shows a general trend that ambulance callouts increase as the number of licensed premises increases.

### **Hospital admissions**

Alcohol-specific admissions refer to the number of residents admitted to a hospital because of a condition that was wholly attributable to alcohol. Alcohol-specific admissions do not include those seen in Accident and Emergency but then sent home (i.e. those who are seen but not admitted). Data are available at ward level. Caledonian ward, in which the premises are located, had 76 alcohol-specific admissions to hospital in 2014/2015.

### **Conclusion**

Islington experiences some of the highest levels of alcohol-related harm in London and the cumulative availability of alcohol is one area that is likely to be impacting on this.

There is already good availability of alcohol in the area around 288 Caledonian Road, London N1 1BA. At the time of writing this representation there were 6 on-licensed and 8 off-licensed premises within the LSOA.

There is evidence that increased availability of alcohol, both in terms of the time period in which alcohol is available (hours of sale) and number of premises from which alcohol is available, results in an increase in alcohol-related harm. One effect of this is increased pressure and costs to the NHS. The impacts are also felt across a range of groups including the council, policing and the community as a whole.

### **Recommendation**

Islington's Public Health Department recommends that the application for an extension to the hours of the licence to supply alcohol at 288 Caledonian Road, London N1 1BA is to be refused on the grounds that there is already sufficient supply in an area which already experiences high levels of alcohol-related harm.

### **References**

- 1 Distances calculated using [www.walkit.com/london](http://www.walkit.com/london)
- 2 Baker, A., Lodge, H. Jacobson, B., Hamm, J. and Murage, P. (2012) Closing Time: Counting the cost of alcohol-attributable hospital admissions in London. London: London Health Observatory
- 3 Popova, S., Giesbrecht, N., Bekmuradov, D. And Patra, J. Hours and days of sale and density of alcohol outlets: impact on alcohol consumption and damage: a systematic review. Alcohol and alcoholism 2009;44(5):500-516
- 4 Newton, A., Sarker, S.J., Pahal, G.S., van den Burgh, E. and Young, C. Impact of the new licensing law on emergency hospital attendances: a cohort study. Emergency Medicine Journal 2007;24:532-534
- 5 Highes K, Jones L, Bellis M. Reducing harm in drinking environments factsheet. European Union 2009.

- 6 Livingstone M. et al. Changing the density of alcohol outlets to reduce alcohol related harm. *Drug and Alcohol Review* 2007; 26: 557-566
- 7 Bryden A et al. A systematic review of the influence on alcohol use of community level availability and marketing of alcohol. *Health and Place* 2012; 18(2):349-
- 8 <http://fingertips.phe.org.uk/profile/local-alcohol-profiles/data#page/3/qid/1938132833/pat/6/par/E12000007/ati/102/are/E09000019/iid/91384/age/1/sex/4>

**Jones, Carol**

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**From:** [REDACTED]  
**Sent:** 05 May 2016 19:59  
**To:** Licensing  
**Subject:** Caledonian Supermarket Closing Times

**Follow Up Flag:** Follow up  
**Flag Status:** Flagged

Hi,

It has come to my understanding that Caledonian Supermarket want to close late. As a resident of [REDACTED] this shop is beneficial to me and my family. By staying open till late it allows me to go to this store when I am awake and in need of necessities for example Water or Milk for the morning. Also since Ramadan is approaching, by having Caledonian Supermarket open till late it allows me to go and buy snacks from this shop since most other stores are closed. I think that this store should be allowed to stay open till late.

Thanks for your time,

[REDACTED]

REFS

**Jones, Carol**

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**From:** [REDACTED]  
**Sent:** 14 May 2016 18:18  
**To:** Licensing  
**Subject:** CALEDONIAN SUPERMARKET

To Whom it May Concern,

I am a neighbour of this supermarket, I live at [REDACTED].

Please could you grant them an alcohol license, as they are a valuable resource and more importantly, very nice guys to have running our local shop.

Also they've got a great selection of high-end affordable wine and gourmet treats.

I don't believe it would add to crime or nuisance in the area. Probably the opposite as they keep an eye on us and everyone else!

All the best

[REDACTED]



REPC

Jones, Carol

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**From:** [REDACTED]  
**Sent:** 18 April 2016 23:33  
**To:** Licensing  
**Subject:** Variation Application for Caledonian Supermarket at 288 Caledonian Road N1 1BA

[REDACTED]  
[REDACTED]

Dear Sir or Madam

I hope I'm not too late submitting this, but I understand the supermarket is re-applying for a late license to sell alcohol.

Since it has come under new management the shop has changed considerably and the new management are much more responsible and community minded.

I believe they would sell alcohol responsibly, and not use this license as an excuse to sell to people who already have drug and alcohol problems.

This license would in my opinion *not* contribute to local crime and disorder. I believe having them around would deter crime as they are in the shop late and paying attention to comings and goings on Caledonian Road.

It would be useful for residents who currently have to walk far to the Coop, a big chain, to get decent wine. The young manager who now runs it is very responsive and cares about his customers and will even try and get you your favourite wine. This is not the kind of shopkeeper who's going to let the street become a hang out for alcoholics.

The shop has been struggling to stay in business against rich giants like Iceland and this license would let them do what they do differently, give a personal service to locals, and hopefully stay in business.

Myself and my neighbours strongly support the license for this nice group of lads starting out in business.

Yours faithfully

[REDACTED]

Jones, Carol

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**From:** [REDACTED]  
**Sent:** 05 May 2016 19:01  
**To:** Licensing  
**Subject:** 288 caledonion supermarket

**Follow Up Flag:** Follow up  
**Flag Status:** Flagged

it has been brought to my attention by my neighbours that this shop is applying for a later license. i felt i needed to email you to support this for the following reasons-

- 1- my mum is disabled, and unfortunately she does not get to shop properly on a regular basis. this shop is just about the walking distance she can manage by her self.
- 2- it really also should be mentioned that the staff there are absolutely great, bags of fun, and always eager to make sure there customers are satisfied
- 3- the nearest shop after 12 is too far for my mum too manage although she has been forced too on more than one occasion which made her extremely anxious because it was so late and dark
- 4- reasons for no 3- she had ran out of electric. this shop does both electric and gas and it is more vital than people realise that in case of such a situation, people like my mum and those who live in the same area can get to a shop thats as close as possible for obvious safety reasons.

i hope you can give this shop a later lisencc, its not just about alcohol, its far more than that.

many thanks  
[REDACTED]

**Suggested conditions of approval consistent with the operating schedule**

1. The premises licence holder shall work closely with the relevant authorities, including the Police and Licensing Team to ensure that the Council's Licensing Policy objectives are adhered to at all times.
2. The premises licence holder shall make every effort to address the concerns of Members of the public.
3. The premises shall employ at least three members of staff from 23:00 until the premises close.
4. Staff at the premises shall monitor the outside area to deter people loitering to drink in the vicinity of the premises.
5. Staff at the premises shall not sell alcohol to people who are intoxicated with alcohol or drugs.
6. Staff at the premises shall not sell alcohol to people who are known alcoholic.
7. Signs shall be displayed advising customers that there is a Challenge 25 policy in place and that identification will be sought of those looking younger than 25 years old.

